#### 2024 ANNUAL REPORT EASTPARK70 METROPOLITAN DISTRICT (THE "DISTRICT")

As required by Section 32-1-207(3)(c), C.R.S. and the requirements of Section VIII of the District's Service Plan, approved by the City Council of the City of Aurora (the "City"), the following report of the activities from January 1, 2024 to December 31, 2024 is hereby submitted.

- A. <u>Boundary changes made</u>: No boundary changes were made or proposed during 2024.
- B. <u>Intergovernmental Agreements entered into or terminated</u>: No intergovernmental agreements were entered into, proposed or terminated during the report year.
- C. <u>Access information to obtain a copy of rules and regulations adopted</u>: There were no policy changes made or proposed during 2024. Copies of the rules and regulations of the District, if any, may be accessed on the District's website: https://eastpark70md.colorado.gov/.
- D. <u>Summary of litigation involving the District's public improvements</u>: There is no litigation of which we are aware, currently pending or anticipated, involving the District.
- E. <u>Status of the District's construction of public improvements</u>: There was no construction of public improvements during the report year.
- F. <u>Conveyances or dedications of facilities or improvements, constructed by the District, to Adams County</u>: No facilities or improvements were dedicated to or accepted by the County during the report year.
- G. Final assessed valuation of the District for the reporting year: \$48,856,680
- H. <u>Current year's budget</u>: A copy of the District's 2025 budget is attached hereto as **Exhibit A**.
- I. <u>Audited financial statements for the reporting year (or application for exemption from audit)</u>: A copy of the <u>2023</u> Audit is attached hereto as **Exhibit B**. A copy of the 2024 Audit will be provided upon its completion.
- J. Notice of any uncured events of default by the District, which continue beyond a ninety (90) day period, under any debt instrument: For fiscal years 2010-2024, the District and the Bondholder of the District's General Obligation (Limited Tax Convertible to Unlimited Tax) Bonds, Series 2005, dated February 22, 2005, in the aggregate principal amount of \$8,380,000 (the "Bonds"), entered into certain Agreements Regarding Required Mill Levy, wherein the Bondholder and the District agreed that increases in the Required Mill Levy (as defined in the Bond Resolution) were not in the best interests of the District, its taxpayers and residents, or the Bondholders. As a result, although the District met its scheduled principal

- and interest payments for fiscal year 2024, unpaid portions of principal and interest as per the Bond schedule remain outstanding from fiscal years 2010-2020. See the 2025 Budget attached as Exhibit B for the Summary of Debt Outstanding.
- K. Any inability of the District to pay its obligations as they come due, in accordance with the terms of such obligations, which continues beyond a ninety (90) day period: See response to item J above.

#### EXHIBIT A 2025 BUDGET

# EASTPARK 70 METROPOLITAN DISTRICT Assessed Value, Property Tax and Mill Levy Information

	2023 2024			2024	2025			
		Actual	A	Adopted Budget		Adopted Budget		
Assessed Valuation	\$	35,376,970	\$	51,991,070	\$	48,856,680		
Mill Levy								
General Fund		1.500		1.500		1.500		
Debt Service Fund		22.500		22.500		22.500		
Aurora Regional Transportation		1.000		1.000		1.000		
Total Mill Levy		25.000		25.000		25.000		
Property Taxes								
General Fund	\$	53,065	\$	77,987	\$	73,285		
Debt Service Fund		795,982		1,169,799		1,099,275		
Aurora Regional Transportation		35,377		51,991		48,857		
Actual/Budgeted Property Taxes	\$	884,424	\$	1,299,777	\$	1,221,417		

#### GENERAL FUND 2025 Adopted Budget with 2023 Actual, 2024 Adopted Budget and 2024 Estimated

	2023 Actual	2024 Adopted Budget	2024 Estimated	2025 Adopted Budget
BEGINNING FUND BALANCE	\$ 18,748	2,207	\$ 37,787	\$ 45,261
REVENUE				
Property Tax Revenue Interest Income	 54,315 1,027	77,987 1,000	77,987 1,000	73,285 1,000
Total Revenue	55,342	78,987	78,987	74,285
Total Funds Available	 74,090	81,194	116,774	119,546
EXPENDITURES Accounting Audit Election Insurance/SDA Dues Legal Management Miscellaneous Treasurer's Fees  Total Expenditures	8,096 10,250 1,303 3,550 12,208 4,071 147 814	9,600 6,500 - 4,000 15,000 6,000 500 6,030	9,600 5,250 - 3,993 15,000 6,000 500 1,170	9,600 5,750 1,000 4,300 15,000 6,500 500 1,099
Transfers and Other Sources (Uses)				
Emergency Reserve Transfer to Debt Service	(4,134)	2,370 30,000	30,000	2,229 30,000
Total Expenditures Requiring Appropriation	36,304	80,000	71,513	75,978
ENDING FUND BALANCE	\$ 37,787	\$ 1,194	\$ 45,261	\$ 43,568

NOTES TO GENERAL FUND

#### DEBT SERVICE FUND 2025 Adopted Budget with 2023 Actual, 2024 Adopted Budget and 2024 Estimated

	2023	2024	2024	2025
	Actual	Adopted Budget	Estimated	Adopted Budget
BEGINNING FUND BALANCE	\$ (11,162,419)	(53,095)	\$ (12,021,284)	\$ (11,807,182)
REVENUE				
Property Tax Revenue	814,725	1,169,799	1,169,799	1,099,275
Property Tax Revenue-ARTA	36,210	51,991	51,991	48,857
Specific Ownership Tax	50,871	52,000	45,000	45,000
Interest Income	20,744	5,000	17,000	5,000
Total Revenue	922,549	1,278,790	1,283,790	1,198,132
Total Funds Available	 (10,239,870)	1,225,695	(10,737,494)	(10,609,050)
EXPENDITURES				
Bond Principal	300,000	340,000	340,000	370,000
Bond Interest	1,432,991	690,000	690,000	650,000
Paying Agent Fees	-	150	150	150
Treasurer's Fees	12,213	18,327	18,327	16,489
ARTA Expense	36,210	51,211	51,211	48,124
Total Expenditures	 1,781,414	1,099,689	1,099,688	1,084,763
Transfers and Other Sources (Uses)				
Transfer from General Fund	-	30,000	30,000	30,000
Total Expenditures Requiring Appropriation	1,781,414	1,099,689	1,099,688	1,084,763
ENDING FUND BALANCE	\$ (12,021,284)	\$ 156,006	\$ (11,807,182)	\$ (11,663,813)

#### EXHIBIT B 2023 AUDIT

# EASTPARK70 METROPOLITAN DISTRICT ADAMS COUNTY, COLORADO

### ANNUAL FINANCIAL REPORT

AND SUPPLEMENTAL INFORMATION

FOR THE

YEAR ENDED DECEMBER 31, 2023

# ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2023

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# ROSTER OF DISTRICT OFFICIALS **DECEMBER 31, 2023**

#### **BOARD OF DIRECTORS**

Nathan James Miles	President
Carter Love	Treasurer
Tim Bertoch	Asst. Secretary
Lisa Crew (01-01-23 – 08/24/23)	Asst. Secretary

DISTRICT MANAGER / SECRETARY

David Solin Special District Management Services, Inc.

#### SCOTT C. WRIGHT

#### CERTIFIED PUBLIC ACCOUNTANT

9591 Mint Lane Salida, Colorado 81201 scottwright.cpa@icloud.com (970) 471-9091

#### INDEPENDENT AUDITOR'S REPORT

Board of Directors Eastpark70 Metropolitan District Adams County, Colorado

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

I have audited the accompanying financial statements of the governmental activities and each major fund of Eastpark70 Metropolitan District as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Eastpark70 Metropolitan District as of December 31, 2023, and the changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

I conducted my audit in accordance with auditing standards generally accepted in the United States of America. My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of my report. I am required to be independent of Eastpark 70 Metropolitan District and to meet my other ethical responsibilities, in accordance with the relevant ethical requirements relating to my audit. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Eastpark70 Metropolitan District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

My objective is to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, I:

- Exercise professional judgment and maintain professional skepticism throughout the audit. Identify and assess the risks of material misstatement of the financial statements, whether
- due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
  - Obtain an understanding of internal control relevant to the audit in order to design audit
- procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Eastpark70 Metropolitan District's internal control. Accordingly, no such opinion is expressed.
  - Evaluate the appropriateness of accounting policies used and the reasonableness of
- significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
  - Conclude whether, in my judgment, there are conditions or events, considered in the
- aggregate, that raise substantial doubt about Eastpark 70 Metropolitan District's ability to continue as a going concern for a reasonable period of time.

I am required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that I identified during the audit.

#### Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate

operational, economic, or historical context. My opinion on the basic financial statements is not affected by this missing information.

#### Supplementary Information

My audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise Eastpark70 Metropolitan District's basic financial statements. The supplementary budget comparison schedule identified in the table of contents is presented to supplement the basic financial statements and is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Salida, Colorado

Scott Wright

July 18, 2024

# STATEMENT OF NET POSITION DECEMBER 31, 2023

	Governmental Activities
ASSETS	
Cash and Cash Equivalents	\$ 82,469
Receivables	1,304,746
Prepaid Expenses	3,121
Total Assets	1,390,336
LIABILITIES	
Accounts Payable	52,847
Accrued Interest Payable	11,455,254
Noncurrent Liabilities:	
Due Within One Year	238,325
Due In More Than One Year	5,559,336
Total Liabilities	17,305,762
DEFERRED INFLOWS OF RESOURCES	
Deferred Revenue - Property Taxes	1,299,777
NET POSITION	
Net Investment in Capital Assets	(4,782,661)
Restricted For:	
Emergencies	4,134
Unrestricted (Deficit)	(12,436,676)
Total Net Position (Deficit)	\$ (17,215,203)

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2023

		Charge	es for	rogram l Opera Grants	nting s and	Capital Grants and	Re Cha	t (Expense) evenue and enges in Net Position evernmental
Functions/Programs	Expenses	Servi	ces	Contributions		Contributions	F	Activities
Governmental Activities: General Government Aurora Regional Transportation Authority (ARTA) Interest and Related Costs on Long-term Debt	\$ 69,681 36,210 1,553,506	\$	- - -	\$	- - -	\$ - - -	\$	(69,681) (36,210) (1,553,506)
<b>Total Governmental Activities</b>	\$ 1,659,397	\$		\$		\$ -		(1,659,397)
	General Revenues: Property Taxes Specific Ownership Taxes Unrestricted Investment Earnings  Total General Revenues							905,249 61,346 22,126
								988,721
	Increase (Decrease) in Net Position							(670,676)
	Net Position (	Deficit) -	Begin	ning of	Year		(1	6,544,527)
	Net Position (Deficit) - End of Year							7,215,203)

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2023

	General Fund		Debt Service Fund		Total
ASSETS					
Cash and Cash Equivalents	\$	31,027	\$	51,442	\$ 82,469
Property Taxes Receivable		77,987		1,226,759	1,304,746
Prepaid Expenses		3,121			 3,121
Total Assets	\$	112,135	\$	1,278,201	\$ 1,390,336
LIABILITIES AND FUND BALANCES					
Accounts Payable	\$	17,180	\$	35,667	\$ 52,847
Accrued Interest Payable		, <u>-</u>		11,016,694	11,016,694
Bonds Payable		-		1,015,000	1,015,000
Total Liabilities		17,180		12,067,361	 12,084,541
DEFERRED INFLOWS OF RESOURCES					
Deferred Revenue - Property Taxes		77,987		1,221,790	1,299,777
Total Deferred Inflows of Resources		77,987		1,221,790	 1,299,777
FUND BALANCES (DEFICITS)					
Nonspendable:					
Prepaid Items		3,121		-	3,121
Restricted For:		ŕ			,
TABOR Emergency Reserve		4,134		-	4,134
Unassigned (Deficit)		9,713		(12,010,950)	(12,001,237)
T. (d. F d. D. d (D. C		16.060		(12.010.050)	(11 002 002)
Total Fund Balances (Deficits)		16,968		(12,010,950)	 (11,993,982)
Total Liabilities, Deferred Inflows of					
Resources, and Fund Balances	\$	112,135	\$	1,278,201	\$ 1,390,336

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION DECEMBER 31, 2023

	Total
Total Fund Balances - Governmental Fund	\$ (11,993,982)
Amounts reported for governmental activities in the statement of net position are different because:	
Some liabilities, including bonds, notes and leases payable, and compensated absences are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds.	
- Series 2005 Bonds Payable - Developer Advances	(6,240,000) (408,698) (6,648,698)
Unamortized bond discounts are not available to pay for current period expenditures and therefore are deferred in the funds.	1,866,037
Accrued interest payable on developer advances is recognized for governmental activities but is not due and payable in the current period and therefore is not reported as a liability in the governmental funds.	(438,560)
Net Position of Governmental Activities	\$ (17,215,203)

# STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2023

		General Fund	Debt Service Fund			Total
Revenues						
Taxes:	Φ.	54015	ф	0.70.02.4	Ф	005.040
General Property Taxes	\$	54,315	\$	850,934	\$	905,249
Specific Ownership Tax		1.042		61,346		61,346
Investment Earnings		1,943		20,183	-	22,126
Total Revenues		56,258		932,463		988,721
Expenditures						
Current:						
General and Administrative		57,468		12,213		69,681
ARTA Payment		-		36,210		36,210
Debt Service:						
Principal		-		300,000		300,000
Interest		-		1,432,991		1,432,991
Fiscal Charges		-		150		150
Total Expenditures		57,468		1,781,564		1,839,032
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(1,210)		(849,101)		(850,311)
Other Financing Sources (Uses)						
Operating Transfers In (Out)		(570)		570		
Net Change in Fund Balances		(1,780)		(848,531)		(850,311)
Fund Balances (Deficits), Beginning of Year		18,748	(1	1,162,419)	(	(11,143,671)
Fund Balances (Deficits), End of Year	\$	16,968	\$ (1	2,010,950)	\$ (	(11,993,982)

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2023

	 Total
Net change in fund balances - Total Governmental Funds	\$ (850,311)
Amounts reported for governmental activities in the statement of activities are different because:	
Expenses reported in the Statement of Activities that do not require the use of current financial resources are not reported as expenditures in governmental funds.	
- Change in Accrued Interest Payable	(30,652)
Expenses reported in the Statement of Activities that do not require the use of current financial resources are not reported as expenditures in governmental funds.  - Amortization of Bond Discount	(89,713)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position.	
- Repayment of Bonds Payable	 300,000
Change in Net Position of Governmental Activities	\$ (670,676)

#### GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (BUDGETARY BASIS) - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgeted	Amou	ınts		Actual	Final	ce with Budget -
	Driginal Driginal	7 Millou	Final	-	mounts		gative)
Revenues	 originar		1 11101		ario urits		<u>Saure</u>
Taxes:							
General Property Taxes	\$ 53,065	\$	53,065	\$	54,315	\$	1,250
Investment Earnings	100	·	100		1,943		1,843
5							
Total Revenues	 53,165		53,165		56,258		3,093
Expenditures							
Current:							
Accounting	8,600		11,000		10,992		8
Audit	6,000		10,250		10,250		-
County Treasurer Fees	796		796		814		(18)
District Management	8,600		8,600		6,577		2,023
Election Costs	1,500		1,500		1,303		197
Insurance	3,700		3,700		3,549		151
Legal	6,000		23,084		23,836		(752)
Miscellaneous	500		500		147		353
Emergency Reserve	 1,595						
Total Expenditures	 37,291		59,430		57,468		1,962
Excess (Deficiency) of Revenues							
Over (Under) Expenditures	15,874		(6,265)		(1,210)		5,055
Other Financing Sources (Uses)							
Operating Transfers In (Out)	 (15,000)		(570)		(570)		
Net Change in Fund Balances	874		(6,835)		(1,780)		5,055
Fund Balances, Beginning of Year	3,470		18,748		18,748		
Fund Balances, End of year	\$ 4,344	\$	11,913	\$	16,968	\$	5,055

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2023

The financial statements of Eastpark70 Metropolitan District (District) have been prepared in conformity with generally accepted accounting principles (GAAP) generally accepted in the United States of America as applied to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting board for establishing governmental accounting and financial reporting principles. The following notes are an integral part of the District's financial statements.

#### Note 1. Summary of Significant Accounting Policies

#### A. Financial Reporting Entity

As required by generally accepted accounting principles, these financial statements present the District. The District does not have any component units for which the District is considered financially accountable.

Primary Government. The District, a quasi-municipal corporation and a political subdivision of the State of Colorado, was organized by order and decree of the District Court in and for Adams County, Colorado, on November 10, 2004, and is governed pursuant to provisions of the Colorado Special District Act (Title 32, Article 1, Colorado Revised Statutes) and the District's Service Plan, approved by the City of Aurora, on August 30, 2004. The District was established to finance and construct certain public infrastructure improvements including sanitary and storm sewers, streets, water, safety protection, and other improvements that benefit the citizens of the District. The District's primary revenues are property taxes. The District is governed by an elected Board of Directors.

The following is a summary of the more significant policies consistently applied in the preparation of financial statements.

As required by GAAP, these financial statements present the activities of the District, which is legally separate and financially independent of other state and local governments. The District follows GASB Statement No. 61, *The Financial Reporting Entity: Omnibus*, which amended GASB Statement No. 14, *The Financial Reporting Entity* and GASB Statement No. 29, *Determining Whether Certain Organizations are Component Units*, which provides guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB sets forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency. The pronouncements also require including a possible component unit if it would be misleading to exclude it.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2023

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity. The District has no employees, and all operations and administrative functions are contracted. The more significant accounting policies of the District are described as follows:

#### B. Government-wide and Fund Financial Statements

Government-wide Financial Statements. The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) report information on all non-fiduciary activities of the District. The Statement of Activities demonstrates the degree to which the direct expenses of a given function or business segment are offset by program revenues and helps identify the extent to which each is self-financing or draws from the general revenues of the District. Direct expenses are those that are clearly identifiable with a specific function or business segment. Program revenues include 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and, 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or business segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements. Fund financial statements report detailed information about the District with the focus on major funds rather than on reporting funds by type. Separate financial statements are provided for governmental funds. The District has no proprietary or fiduciary funds. Individual governmental funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Measurement Focus and Basis of Accounting. The government-wide financial statements have been prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when the liability is incurred regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recorded when susceptible to accrual, i.e., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period (60 days). The major sources of revenue which are susceptible to accrual are property taxes. All other revenue items are considered to be measurable and available only when cash is received by the District. Expenditures generally are recorded when the liability is incurred, as under full accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgments, are recorded only when payment is due.

Financial Statement Presentation - Fund Accounting. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts which are segregated for the purpose of

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2023

accounting for specific activities. The District uses funds to report results of operations and financial position, and demonstrate compliance with legal, contractual, and regulatory requirements.

The District reports the following major governmental funds:

- General Fund This is the District's primary operating fund. It is used to account for all activities of the District not required to be accounted for in another fund.
- Debt Service Fund This fund is used to account for the resources accumulated and payments made for principal and interest on long-term general obligation debt of the governmental funds.

#### D. Deferred Outflows / Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents the consumption of net position that applies to a future period that will not be recognized as an outflow of the resources (expenditure) until the future period. At the end of the current fiscal year, the District did not have any items that qualify for reporting in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that qualifies for reporting in this category - deferred property tax revenues.

The governmental funds also reported deferred inflows of resources representing deferred property tax revenues.

Deferred outflows of resources are presented below the total assets on the government-wide and governmental fund statements. Deferred inflows of resources are presented below the total liabilities on the government-wide and governmental fund statements.

#### E. Cash, Cash Equivalents, and Investments

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a single bank account. Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within 3 months of the date acquired by the Town. Colorado State Statutes authorize the District to invest its excess funds in direct U.S. Government treasury and agency securities, bonds and other obligations of states and political subdivisions, corporate bonds, and local government investment pools. Investments are stated at fair value.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2023

#### F. Long-term Obligations

In the government-wide Statement of Net Position long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds are reported as debt service expenditures.

#### G. Fund Equity

The District utilizes the fund balance presentation as required under GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. Fund balances are categorized as nonspendable, restricted, committed, assigned or unassigned. These fund balance classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance amounts that are not in a spendable form (such as inventory or prepaid/deferred charges) or are legally or contractually required to be maintained intact;
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint;
- Assigned fund balance amounts a government intends to use for a specific purpose but is neither restricted nor committed; intent can be expressed by the governing body or an official or body to which the governing body delegates the authority;
- Unassigned fund balance amounts that do not meet any other above criteria above and are available for any purpose; positive amounts are reported only in the general fund.

When fund balance resources are available for a specific purpose in more than one classification, it is the District's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed. The District considers all unassigned fund balances to be "reserves" for future operations or capital replacement as defined within Article X, Section 20 of the Constitution of the State of Colorado (see Note 7).

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2023

#### H. Budgetary Information

Budgets are adopted on a basis consistent with GAAP for all funds. According to Local Government Budget Law, the legal level of appropriations is at the total fund expenditures level and lapse at year-end. During the year, the District's Board of Directors can modify the budget by line item within a fund's total appropriation without notification.

Upon meeting notification and publication requirements, supplemental amendments increasing appropriations may be passed by resolution of the Board of Directors. Budgeted amounts reported in the accompanying financial statements are as originally adopted and as amended by the Board of Directors.

#### I. Property Taxes

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15<sup>th</sup> by certification to the County Commissioners to put the tax lien on the individual properties as of January 1<sup>st</sup> of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and, generally, sale of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District. Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred inflow of resources in the year they are levied and measurable. The unearned property tax revenues are recorded as revenue in the year they are available or collected.

#### **Note 2. Deposits and Investments**

Cash and investments as of December 31, 2023, are classified in the accompanying financial statements as follows:

Cash and Cash Equivalents	\$ 82,469
Total	\$ 82,469

Cash and investments as of December 31, 2023, consist of the following:

Deposits With Financial Institutions Deposits With Local Government Investment Pools	\$ 4,176 78,293
Total	\$ 82,469

#### **Deposits**

Custodial Credit Risk. Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the District would not be able to recover its

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2023

deposits or would not be able to recover collateral securities that are in the possession of an outside party.

The District's deposits are entirely covered by federal depository insurance (FDIC) or by collateral held under Colorado's Public Deposit Protection Act (PDPA). The FDIC insures the first \$250,000 of the District's deposits at each financial institution. Deposit balances over \$250,000 are collateralized as required by PDPA. PDPA requires that cash be deposited in eligible public depositories and that deposits in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds with the District being a named participant in the single institution collateral pool. The minimum pledging requirement is 102% of the uninsured deposits. The Colorado State Banking Board verifies the market value at least monthly. Bank assets (usually securities) are required by PDPA to be delivered to a third-party institution for safekeeping and pledged to the Colorado Division of Banking. Based on the above, the Colorado State Auditor has concluded that there is no custodial risk for public deposits collateralized under PDPA. The carrying amount of the District's demand deposits was \$4,177 at year end.

#### **Local Government Investment Pools**

Local government investment pools are trusts established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the trusts. A designated custodial bank serves as custodian pursuant to a custodian agreement. The custodian acts as safekeeping agent for the trusts' investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the trusts. The District invests its surplus funds in the Colorado Surplus Asset Fund Trust (CSAFE). The CSAFE may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities as well as in certain obligations of U.S. government agencies, highest rated commercial paper and repurchase agreements collateralized by certain obligations of U.S. government agencies. CSAFE is a stable \$1.00 net asset value (NAV) fund that offers daily liquidity.

#### **Investments**

Credit Risk. Colorado State Statutes specify investment instruments meeting defined rating and risk criteria in which local government entities may invest. These investments include local government investment pools and certain obligations of the United States government. State law limits investments in commercial paper, corporate bonds, and money market mutual funds to the top two ratings issued by nationally recognized statistical rating organizations. The District has no investment policy that would further limit its investment choices.

Presented below is the minimum rating, as required by Colorado State Statutes, for investments held be the District as of December 31, 2023.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2023

Ratings Local Government Fitch Investment Pools

AAAmmf <u>\$78,293</u>

*Interest Rate Risk*. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, the District follows Colorado state statutes regarding investments.

Concentration of Credit Risk. The District places no limit on the amount it may invest in any one issuer. As discussed above, the District invests its surplus funds in Colorado Surplus Asset Fund Trust (CSAFE). The investment is not categorized because the investment is not evidenced by securities that exist in physical or book entry form. At December 31, 2023, the District had an investment of \$78,293 for both market and carrying value.

Fair Value of Investments. The District measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than quoted market prices; and,
- Level 3: Unobservable inputs.

At December 31, 2023, the District had no investments measured at fair value and had the following investments measured at net asset value:

<b>Investments Measured at Net Asset Value</b>	<u>Total</u>
CSAFE	\$ 78,293
Total	<u>\$ 78,293</u>

At December 31, 2023, there were no unrealized losses reflective of changes in the fair market value of investments.

#### Note 3. Legal Compliance – Budgets

No later than October 15, the District Manager submits to the Board of Directors a proposed budget for the calendar year commencing the following January 1. The budget is prepared by fund and line item and includes information on the prior year, current year estimates and requested appropriations and estimated revenues for the upcoming year.

The Board of Directors holds public hearings and must adopt the budget by resolution prior to December 15. Once adopted, the Board may at any time, by resolution, amend the budget. The District had one supplemental appropriation during the year ended December 31, 2023.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2023

Expenditures may not legally exceed budgeted appropriations at the fund level. Budgetary comparisons in the accompanying required supplemental information are presented with a higher level of detail than legally required to facilitate closer financial analysis.

#### **Note 4. Capital Assets**

All capital assets have been dedicated to the City of Aurora or such other entities as appropriate for the use and benefit of the District taxpayers and service users.

#### Note 5. Long-term Debt

General Obligation Bonds. On February 22, 2005, the District issued General Obligation Bonds (Limited Tax Convertible to Unlimited Tax) Series 2005 (Series 2005 Bonds) totaling \$8,380,000. The Series 2005 Bonds were issued to fund public improvements within the District. The Series 2005 Bonds are secured by, and payable from, the Pledged Revenue consisting of funds derived by the District from the following sources, net of any costs of collections: (a) the Required Mill Levy; (b) the portion of the Specific Ownership tax allocable to the amount of the Required Mill Levy; and (c) any other legally available moneys which are credited to the Bond Fund by the District. The District has covenanted to levy an ad valorem mill levy, (not to exceed 50 mills) upon all taxable property of the District in an amount sufficient to pay the principal of and interest of the bonds as they come due and payable. The Required Mill Levy shall be imposed by the District each year through the maturity of the Series 2005 Bonds, and any subsequent years to the extent necessary to cure defaults of previous principal or interest payments.

The Series 2005 Bonds mature on December 1, 2034, and bear interest at (i) a rate of 0% per annum from the date of issuance to November 30, 2009; and (ii) at the rate of 8.00% per annum from December 1, 2009, until maturity or prior redemption. Interest is payable semiannually to the extent of available pledged revenue on June 1<sup>st</sup> and December 1<sup>st</sup>, commencing on June 1, 2010. To the extent interest is not paid, such interest will compound semiannually on each interest payment date at the rates described below.

General obligation bonds currently outstanding at December 31, 2023, are as follows:

<u>Purpose</u>	Interest Rate	<u>Amount</u>
General Government – Public Improvements	8.00%	\$7,255,000

Unpaid Debt Service. Beginning in 2010, District assessed valuations and related property tax revenues were unable to produce sufficient revenues to meet the scheduled debt service requirements of the Series 2005 Bonds. As described in more detail below, the District and bondholder have entered into agreements regarding the required mill levy for 2010-2023 and therefore the bondholder has taken no formal action. The unpaid obligations accrue interest at the stated rates in the Series 2005 Bonds. Recent development in the District has increased assessed valuations allowing the District to generate sufficient revenues to meet the current

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2023

debt service requirements subsequent to 2020. The required mill levy required by the Series 2005 Bonds is expected to continue after maturity to cure defaults of previous principal or interest payments.

The occurrence or existence of any one or more of the following events shall be an Event of Default under the Bond Resolution: (a) the District fails or refuses to impose the Required Mill Levy or to apply the Pledged Revenue as required by the Bond Resolution; (b) the District defaults in the performance or observance of any other of the covenants, agreements, or conditions on the part of the District in the Bond Resolution, and fails to remedy the same within thirty (30) days after notice thereof; or (c) the District files a petition under the federal bankruptcy laws or other applicable bankruptcy laws seeking to adjust the debt represented by the Series 2005 Bonds. The Bond Resolution acknowledges that the failure to make the required principal or interest payments on the Series 2005 Bonds does not, in and of itself, constitute an event of default under the Bond Resolution.

The remaining insufficiencies as of December 31, 2023, on the Series 2005 Bonds are as follows:

	Series 2005	Compound		
<u>Application</u>	<b>Bonds</b>	<u>Interest</u>		
December 1, 2010 Unpaid Interest	\$ 280,060	\$ -		
June 1, 2011 Unpaid Interest	271,103	11,202		
December 1, 2011 Unpaid Interest	320,700	22,495		
June 1, 2012 Unpaid Interest	294,414	36,222		
December 1, 2012 Unpaid Interest	320,900	49,448		
June 1, 2013 Unpaid Interest	293,800	64,262		
December 1, 2013 Unpaid Interest	322,700	78,584		
June 1, 2014 Unpaid Interest	292,174	94,636		
December 1, 2014 Unpaid Interest	323,012	110,108		
June 1, 2015 Unpaid Interest	322,095	127,433		
December 1, 2015 Unpaid Interest	293,112	145,414		
June 1, 2016 Unpaid Interest	289,659	162,955		
December 1, 2016 Unpaid Interest	323,200	181,059		
June 1, 2017 Unpaid Interest	294,200	201,230		
December 1, 2017 Unpaid Interest	321,102	221,047		
June 1, 2018 Unpaid Interest	237,000	242,733		
December 1, 2018 Unpaid Interest	175,369	261,922		
June 1, 2019 Unpaid Interest	73,667	279,414		
December 1, 2019 Unpaid Interest	242,828	293,537		
June 1, 2020 Unpaid Interest	-	314,992		
December 1, 2020 Unpaid Interest	193,128	327,592		
June 1, 2021 Unpaid Interest	-	348,420		
December 1, 2021 Unpaid Interest	-	362,357		
June 1, 2022 Unpaid Interest	(9,600)	376,851		
December 1, 2022 Unpaid Interest	(9,600)	391,541		
June 1, 2023 Unpaid Interest	(33,000)	406,819		
December 1, 2023 Unpaid Interest	50,626	421,772		
Unpaid Principal as of December 31, 2023	1,015,000			
Total Unpaid Debt Service	<u>\$ 6,497,649</u>	\$ 5,534,045		

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2023

Annual debt service requirements to maturity for general obligation bonds outstanding at December 31, 2023, are as follows:

Year Ending			
December 31	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Unpaid Balance - 2023	\$ 1,015,000	\$ 5,482,649	\$ 6,497,649
2024	340,000	499,200	839,200
2025	370,000	472,000	842,000
2026	415,000	442,400	857,400
2027	450,000	409,200	859,200
2028	505,000	373.200	878.200
2029-2033	3,300,000	1,182.200	4,482.200
2034	860,000	68.800	1,840,000
Total	\$ 7,255,000	<u>\$ 8.929.649</u>	\$ 16,184.649

#### Contract Funding and Reimbursement Agreements and Developer Advances

Operation Funding Agreement. On November 4, 2016, the District entered into the 2017-2021 Operation Funding Agreement (OFA) with EP70 LLC (Developer) with an effective date of January 1, 2017, whereby the Developer agreed to advance funds for operations and maintenance expenses in an amount equal to the difference between the budgeted general fund expenses and the budgeted general fund revenue. The Developer's obligation to advance funds under the OFA expired on March 15, 2022. Advances under the OFA accrue interest at a rate of 7.5% per annum from the date of deposit into the District's account, until paid. Payments to reimburse the Developer are to be applied pursuant to the priority of payments set forth in the OFA. In the event the District has not reimbursed the Developer for any advance(s) made pursuant to this OFA on or before December 31, 2052, any amount of principal and accrued interest outstanding shall be deemed to be forever discharged and satisfied in full. At December 31, 2023, the District had amounts payable under the OFA totaling \$769,717, which includes principal amounts of \$373,723 and \$395,994 of accrued interest.

Facilities Acquisition and Reimbursement Agreement. On December 21, 2004, the District and the Developer entered into a Facilities Acquisition and Reimbursement Agreement (FARA), as amended on October 19, 2005 to include additional public improvement costs, whereby the Developer agreed to construct or acquire certain public improvements within the District up to a maximum amount of \$6,000,000, and whereby the District agreed to reimburse the Developer for the verified public improvement and organizational costs, plus interest at a rate of 7.5% per annum. Reimbursement payments to the Developer shall be credited first to the principal amounts due, then to any accrued but unpaid interest. The term of the FARA will extend through December 31, 2044, unless terminated prior by mutual agreement of the parties. No payment is required under the FARA unless and until such time the District issues bonds sufficient to acquire a part or all of such improvements, or to reimburse Developer for part or all of the organizational costs. At December 31, 2023, the District had amounts due to the Developer under the FARA totaling \$77,541, which includes principal amounts of \$34,975 and accrued interest of \$42,566.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2023

Changes in Long-term Liabilities. Long-term liability activity for the year ended December 31, 2023, was as follows:

	Beginning Balance	Additions	<u>Deletions</u>	Ending <u>Balance</u>	Due Within One Year
Bonds Payable:					
Series 2005 GO Bonds	\$ 7,555,000	\$ -	\$ 300,000	\$ 7,255,000	\$ 340,000
Less: Unamortized Bond Discount	(1,955,750)	89,713	-	(1,866,037)	(101,675)
Developer Advances:					
Operating Funding Agreement:					
Capital - Principal	373,723	-	-	373,723	-
Facilities Acquisition & Reimbursement					
Agreement:					
Capital - Principal	34,975			34,975	
Total Long- term Liabilities	<u>\$ 6,007,948</u>	<u>\$ 89,713</u>	\$ 300,000	<u>\$ 5,7997,661</u>	<u>\$ 238,325</u>

Authorized Debt. On November 2, 2004, a majority of the qualified electors of the District authorized the issuance of indebtedness in an amount not to exceed \$100,000,000 at an interest rate not to exceed 18% per annum. At the same election, a majority of the qualified electors of the District voted for a phased tax increase up to \$55,000,000 and to authorize the District to enter into one or more multiple fiscal year obligations evidenced by an intergovernmental agreement for the provisions of regional improvements. Pursuant to the District's Service Plan, the District is permitted to issue bond indebtedness not to exceed \$100,000,000. In the future, the District may issue a portion or all of the remaining authorized but unissued general obligation debt for purposes of providing public improvements to support development within the District; however, as of the date of these financial statements, the amount and timing of any debt issuances is not determinable. At December 31, 2023, the District had authorized but unissued indebtedness in the following amounts allocated for the following purposes.

	Amount Use		ount Used,	Α	uthorized but	
<u>Purpose</u>	Debt Authorized		<u>Series 2005</u>		Ţ	Inissued Debt
Street	\$	100,000,000	\$	4,484,138	\$	95,515,862
Water		100,000,000		827,944		99,172,056
Sewer		100,000,000		3,012,610		96,987,390
Park and Recreation		100,000,000		55,308		99,944,692
Mosquito Control		100,000,000		-		100,000,000
Fire Protection & Emergency Medical		100,000,000		-		100,000,000
Television Relay & Translation		100,000,000		-		100,000,000
Public Transportation		100,000,000		-		100,000,000
Safety Protection		100,000,000		-		100,000,000
Refunding		100,000,000		-		100,000,000
Operations and Maintenance		5,000,000		-		5,000,000
IGA Debt No. 1		100,000,000		-		100,000,000
IGA Debt No. 2		100,000,000		<u>-</u>	_	100,000,000
Total	\$ 1	1,205,000,000	\$	8,380,000	\$	1,196,620,000

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2023

#### Note 6. Risk Management

The District is exposed to various risks of loss related to torts; thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees; or acts of God. The District maintains commercial insurance for significant insurable risks. The District is a member of the Colorado Special Districts Property and Liability Pool (Pool). The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials' liability, boiler and machinery, and workers' compensation coverage to its members. Settled claims have not exceeded this coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for liability, property, and public officials' liability coverage. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

#### Note 7. Commitments, Contingencies and Agreements

Intergovernmental Agreement with the City of Aurora. The District and the City of Aurora (Aurora) are parties to an Intergovernmental Agreement (Aurora IGA) dated December 21, 2004, which provides contractual enforcement rights to Aurora with respect to certain restrictions set forth in the District's Service Plan. Under the Aurora IGA, the District covenants to dedicate all public improvements to Aurora or other appropriate jurisdiction, and covenants that all improvements will be constructed in compliance with Aurora's standards and specifications. The Aurora IGA states that the District is not authorized to operate and maintain improvements, other than park and recreation improvements, unless otherwise agreed to by Aurora. Further, the District is required to impose a mill levy for Aurora Regional Improvements (the ARI Mill Levy) commencing in the first year the District imposes a debt service mill levy.

Agreements Regarding Required Mill Levy. The Series 2005 Bonds require the District to impose the Required Mill Levy in an amount sufficient to pay the principal, premium, and interest on the Series 2005 Bonds (not to exceed 50 mills and not less than 25 mills). However, as indicated in Note 4 above, due to insufficient increases in the District's assessed valuation, the District was not able to collect sufficient revenues to meet the scheduled debt service requirements. As such, the District and Cambridge Capital LLC (Bondholder) entered into Agreements Regarding Required Mill Levy for fiscal years 2010 through 2023, pursuant to which the District and Bondholder agreed that increases in the mill levy to comply with the Required Mill Levy would not be in the best interests of the District, its taxpayers and residents, or the Bondholder. Therefore, the District and Bondholder have agreed to a reduction in the amount of the Required Mill Levy for 2010 through 2023.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2023

ARTA Establishment Agreement. On August 22, 2006, and as subsequently amended, the District, along with other Title 32 special districts, entered into the Aurora Regional Transportation Authority (ARTA) Establishment Agreement (ARTA Agreement), an authority formed pursuant to Section 29-1-203, C.R.S. The ARTA Agreement was further amended to add additional metropolitan district members. Pursuant to the ARTA Agreement, ARTA will plan, design, acquire, construct, relocate, redevelop, and finance regional improvements within the boundaries of the metropolitan districts which are parties to the ARTA Agreement using the revenue from the ARI Mill Levy (as defined therein) of each of the participating districts. In accordance with the ARTA Agreement, Aurora has been offered the right to appoint no less than 30% and no more than 49% of the ARTA Board, but as of 2023, had not exercised this right. For collection year 2023, the District imposed an ARI mill levy equal to 1.000 mill, which generated \$35,667 of net ARTA property taxes collections.

Tax, Spending and Debt Limitations. Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR) contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

On November 4, 2004, qualified electors of the District passed election questions allowing (1) the District to increase property taxes up to \$5,000,000 annually, without limitation of rate, to pay the District's operations, maintenance, and other expenses; (2) allowing for a phased tax increase up to \$55,000,000; and (3) allowing the District to collect, retain and spend all revenues in excess of TABOR spending, revenue raising or other limitations.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases. The District has established an emergency reserve for the year ended December 31, 2023, in the amount of \$4,134.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including interpretation of how to calculate Fiscal Year Spending limits may require judicial interpretation.

#### **Note 8. Deficit Net Position**

The District has a deficit net position of \$17,212,949 as of December 31, 2023. The District has incurred general obligation debt since inception for the construction of public

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2023

improvements within the District. All of these improvements have been deeded or transferred to other local and state governmental entities. These entities have assumed the responsibility for continued maintenance of these improvements and therefore, these assets no longer belong to the District but still exist for the benefit and use of the taxpayers of the District. GASB 34 requires netting the debt acquired to purchase assets against those assets the District still holds title to. In addition, pledged revenues have not been sufficient to pay all interest and principal due, which creates the net deficit as of December 31, 2023.

#### **Note 9. Related Parties**

The Developer within the District is controlled by private equity group Consolidated Investment Group (CIG). During 2023, the majority of the District's board members were officers, employees, or consultants of CIG. CIG is also the sole bondholder of the District's outstanding Series 2005 Bonds. The majority of the property within the District is owned by companies which are owned, controlled, or otherwise affiliated with the Developer.

#### DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (BUDGETARY BASIS) - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgeted Amounts			Actual		Variance with Final Budget - Positive			
	Orig	inal		Final		Amounts		(Negative)	
Revenues									
Taxes:									
General Property Taxes	\$ 7	95,982	\$	795,982	\$	814,724	\$	18,742	
General Property Taxes - ARTA		35,377		35,377		36,210		833	
Specific Ownership Taxes		30,000		30,000		61,346		31,346	
Investment Earnings		600		600		20,183		19,583	
<b>Total Revenues</b>	8	61,959		861,959		932,463		70,504	
Expenditures									
Current:									
County Treasurer Fees		11,940		11,940		12,213		(273)	
Aurora Regional Transit Authority Payment		34,846		34,846		36,210		(1,364)	
Debt Service:									
Bond Principal		00,000		300,000		300,000		-	
Bond Interest	6	90,000		1,453,064		1,432,991		20,073	
Paying Agent Fees		150		150		150			
<b>Total Expenditures</b>	1,0	36,936		1,800,000		1,781,564		18,436	
Excess (Deficiency) of Revenues									
Over (Under) Expenditures	(1	74,977)		(938,041)		(849,101)		88,940	
Other Financing Sources (Uses)									
Operating Transfers In (Out)		15,000		570		570			
Net Change in Fund Balances	(1	59,977)		(937,471)		(848,531)		88,940	
Fund Balances (Deficits), Beginning of Yea	l	10,583	(	11,162,419)	(	11,162,419)			
Fund Balances (Deficits), End of year	\$ (1	49,394)	\$ (	12,099,890)	\$ (	12,010,950)	\$	88,940	